



## Roadway Traffic Control II

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**PDH:** 3

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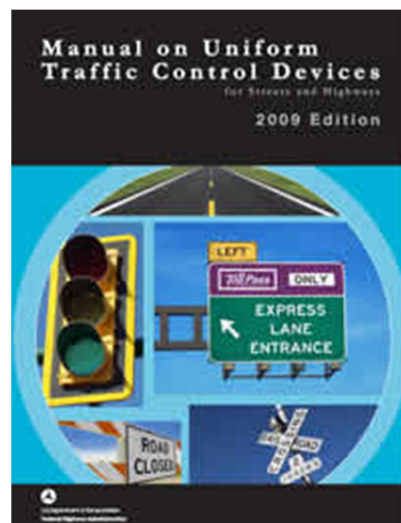


## INTRODUCTION

This course is the second of two in this series that discusses how to use the *Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD) Parts 4 through 9* to establish roadway traffic control. The contents of this course are intended to serve as guidance and not as an absolute standard or rule. It is intended to help you to use the MUTCD more effectively and not replace it. Should there be any conflicts between the contents of this course and the MUTCD, always follow the MUTCD.

Upon course completion, you should be familiar with the general MUTCD guidelines for traffic control devices. The overall course objective is to give engineers and designers an in-depth look at the principles to be considered when selecting and designing for traffic control.

For this course, the *Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD) 2009 Edition* will serve as the text for the fundamental design principles of traffic signs and pavement markings. This document is recognized as the **national standard** for all traffic control devices installed on any street, highway, bikeway, or private road open to public travel. Any traffic control device design or application contained within the MUTCD is considered to be in the public domain and available for use.



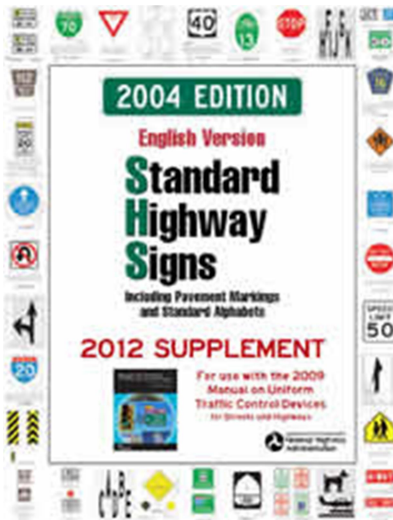
<http://mutcd.fhwa.dot.gov/pdfs/2009/mutcd2009edition.pdf>

Traffic signs and pavement markings are the primary communication devices used to convey laws and regulations, traffic and roadway conditions, and guidance and other information. These critical tools can provide important information to help users to travel safely on any U.S. roadway system.

However, traffic control devices cannot solve all traffic problems. Drivers process different types of visual and non-visual information differently: speed, roadway conditions, traffic, legal enforcement, noise levels, etc. Also, signs and markings serve as reminders of important information, so road users do not have to memorize everything.

The goal is to provide drivers with relevant information when they need it - resulting in safer, more efficient roadways with reduced liability risks. On the other hand, poor sign management and maintenance can greatly reduce safety, contribute to roadway incidents, and increase liability exposure.

The *Standard Highway Signs and Markings* book contains detailed specifications for all adopted standard signs and pavement markings. All traffic control devices shall be similar to or mirror images of those shown in this manual. Any symbols or colors cannot be modified unless otherwise stated.



[http://mutcd.fhwa.dot.gov/SHSe/shs\\_2004\\_2012\\_sup.pdf](http://mutcd.fhwa.dot.gov/SHSe/shs_2004_2012_sup.pdf)

## MANUAL ON UNIFORM TRAFFIC CONTROL DEVICES (MUTCD)

By law (23 CFR 655, Subpart F), the *Manual on Uniform Traffic Control Devices* (MUTCD) is recognized as “the national standard for all traffic control devices installed on any street, highway, bikeway, or private road open to public travel”. It is the definitive authority for traffic signs and pavement markings.

The MUTCD is published by the Federal Highway Administration (FHWA) to promote safety and efficiency on our public roads by establishing uniform standards for traffic control devices. It defines the nationwide standards for the installation and maintenance of the devices on all streets and highways. The MUTCD allows us to drive anywhere in the U.S. using the same basic signs. Drivers who see a particular sign should expect it to mean the same thing and be prepared to take the same action regardless of location.

The MUTCD has nine chapters (“Parts”):

- 1 General Information
- 2 Signs
- 3 Markings
- 4 Highway Traffic Signals
- 5 Low-Volume Roads
- 6 Temporary Traffic Control
- 7 School Areas
- 8 Highway-Rail Grade Crossings
- 9 Bicycle Facilities

For this course, we will be focusing on **Parts 4, 5, 6, 7, 8 and 9.**

## TRAFFIC SIGNALS

Standards for traffic control signals are critical for attracting the attention of different types of road users - older, visually impaired, fatigued, distracted, or unexpecting. Signals are extremely valuable for controlling traffic by assigning right-of-way for various movements, and influencing flow.

### Types of Highway Traffic Signals

Traffic control signals	Pedestrian signals	Hybrid beacons
Emergency-vehicle signals	One-lane, two-way	Lane-use control signals
Entrance ramps signals	In-roadway lights	Movable bridges signals
Toll plaza traffic signals	Flashing beacons	

## ADVANTAGES OF PROPER TRAFFIC CONTROL SIGNALS

- Orderly movement of traffic.
- Increases traffic-handling capacity of intersections
- Reduces frequency and severity of certain types of crashes
- Continuous or nearly continuous movement of traffic at a definite speed
- Interrupts heavy traffic at intervals to permit other traffic to cross.

Although traffic control signals are often considered the solution to all intersection traffic problems, they can still be ill-designed, ineffectively located, improperly operated, or poorly maintained.

## DISADVANTAGES OF IMPROPER/UNJUSTIFIED TRAFFIC CONTROL SIGNALS

- Excessive delays,
- Excessive disobedience of the signal indications,
- Increased use of less adequate routes to avoid traffic control signals
- Increased frequency of collisions

## TRAFFIC SIGNAL WARRANTS

In order to determine if a traffic control signal is justified, an engineering study (containing traffic conditions, pedestrian characteristics, and physical characteristics of the location) should be performed. This study needs to analyze the existing operation and safety factors, and the potential for improving these conditions, plus any applicable factors in the following traffic signal warrants:

### Warrant 1 - Eight-Hour Vehicular Volume

The Minimum Vehicular Volume (Condition A) is meant for locations with large volumes of intersecting traffic. The Interruption of Continuous Traffic (Condition B) is intended for sites where Condition A is not satisfied and the traffic volume on a major street affects traffic on a minor intersecting street.

Warrant 1 should be treated as a single warrant. If Condition A is satisfied, then Warrant 1 is satisfied. Similarly, if Condition B is satisfied, then Warrant 1 is satisfied. Any further analysis of the combination of Conditions A and B is not needed.

**Warrant 2 - Four-Hour Vehicular Volume** → For locations where the intersecting traffic volume is the main reason for consideration.

**Warrant 3 - Peak Hour** → Meant for locations where the minor-street traffic suffers undue delay (a minimum of 1 hour of an average day) when entering or crossing the major street. This warrant is used only for unusual cases: office complexes, manufacturing plants, industrial complexes, or high-occupancy vehicle facilities, etc.

**Warrant 4 - Pedestrian Volume** → Intended for application where the traffic volume on a major street is so heavy that pedestrians experience excessive delay in crossing the major street.

**Warrant 5 - School Crossing** → For locations where schoolchildren crossing a major street is the principal reason to consider a traffic control signal.

**Warrant 6 - Coordinated Signal System** → Meant for locations with progressive traffic movement in a signal system for maintaining proper vehicle platooning. This signal warrant should not be used where the resultant signal spacing is less than 1,000 feet.

**Warrant 7 - Crash Experience** → For locations where severe and frequent crashes are the main reasons to consider installing a traffic control signal.

**Warrant 8 - Roadway Network** → Intended for some intersections to encourage concentration and organization of traffic flow in a roadway network.

**Warrant 9 - Intersection Near a Grade Crossing** → Can be used where none of the conditions described in the other eight traffic signal warrants are met. The proximity to the intersection of a grade crossing on an approach controlled by a STOP or YIELD sign is the principal reason for consideration.

Satisfying a traffic signal warrant/warrants should not in itself require the installation of a signal. Please consult Chapter 4C for further details addressing these warrants.

## SIGNAL FEATURES

For road users, the most important features of traffic control signals are location, design, and meaning of the signal indications. Uniform design features are especially important for the safety and efficiency of operations.

## MODES OF TRAFFIC CONTROL SIGNALS

<b>Pre-timed</b>	Fixed time schedule  Does not change in response to changes in traffic flow
<b>Semi-actuated</b>	Timing affected by detected vehicles on some intersection approaches  Used on high-volume (major) road intersections with low-volume (minor) roads
<b>Full-actuated</b>	Timing completely affected by detected traffic on all approaches  Used at major street intersections with varying traffic volumes

Typical temporary traffic control signal installation methods minimize costs of installation, relocation, and/or removal. Temporary traffic control signals with specific purposes include: one-lane, two-way facilities in temporary traffic control zones; haul-road intersections; or future access to a location that will have a permanent access point developed at another site.

Traffic signal signs are sometimes used at signal locations for pedestrians, bicyclists, or motorists.

### Typical Signalized Location Signs

Movement Prohibition	Lane Control	Pedestrian Crossing
Pedestrian Actuation	Traffic Signal	Signal Ahead Warning
Advance Street Name	Street Name	

Proper intersection pavement markings play an important role in the effective operation of traffic control signals by designating the number of lanes, lane use, the length of additional approaches, and stopping points. Signal phasing and timing can then be used to best match the goals of the intersection's operational plan.

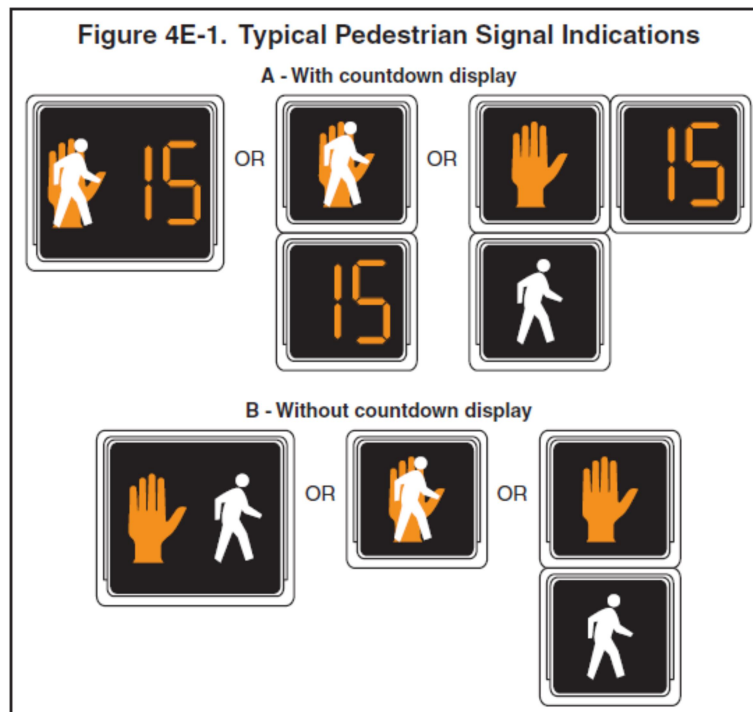
## PEDESTRIAN CONSIDERATIONS

Pedestrian signal heads provide special traffic signals exclusively used for controlling pedestrian traffic. Engineering judgment should always be used to determine if separate pedestrian signal heads and accessible pedestrian signals are needed.

Pedestrian detectors may contain pushbuttons or passive detection devices.

**Passive detection devices** register the presence of pedestrians available to cross the roadway. Some passive detection devices can also track the progress of pedestrians crossing the roadway in order to adjust pedestrian timing intervals.

**Pedestrian pushbuttons** are conspicuous and placed within reach of pedestrians. Pushbutton poles are also positioned in optimal locations for easy access. The “Americans with Disabilities Act Accessibility Guidelines for Buildings and Facilities (ADAAG)” provides further information regarding pedestrian devices.



Accessible pedestrian signals and detectors also provide non-visual communication (audible tones, speech messages, and/or vibrating surfaces, etc.). A common method that visually-impaired pedestrians use at signalized intersections is to start crossing when they hear the traffic in front of them stop and the traffic alongside them begin to move (“green interval”). At many signalized locations, insufficient information is provided for pedestrians with visual disabilities needing to cross.



Pedestrian hybrid beacons may be used to warn and control traffic at unsignalized locations to assist pedestrians crossing marked crosswalks. These beacons may be appropriate for crossing locations not meeting signal warrants, or for locations meeting traffic signal warrants without a traffic control signal.

## DIFFERENT TYPES OF SIGNALS

**Emergency-vehicle traffic control signal** - assigns vehicle right-of-way to authorized emergency vehicles. Its location may not meet other traffic signal warrants.

**Traffic control signal at a narrow bridge, tunnel, or roadway section** - assigns the right-of-way for traffic passing over a bridge or through a tunnel or roadway section with insufficient width for two opposing vehicles to pass.

**Temporary traffic control signals** - most common application of one-lane, two-way facilities.

**Ramp control signals** (ramp metering) - controls traffic flow entering a freeway facility.

**Freeway entrance ramp control signals** - used to control traffic entering freeways to reduce the total expected delay to traffic (including freeway ramps and local streets).

**Traffic control signals for movable bridges** - notify road users of a road closure rather than giving alternate right-of-way to conflicting traffic movements. These signals are coordinated with the operation of the movable bridge, movable bridge warning and resistance gates, or other devices to control traffic. Movable bridge warning gates decrease the likelihood of road users entering a potentially hazardous area. A movable bridge resistance gate is sometimes used downstream of the movable bridge warning gate to physically deter road users. For further information, bridge gates are contained in AASHTO's "*Standard Specifications for Movable Highway Bridges*".

**Flashing Beacon** - one or more signal sections that operates in a flashing mode. This device can be used as an intersection control beacon or provide other warning applications.

### Typical Locations for Warning Beacons

- Obstructions adjacent to the roadway;
- Emphasis for warning signs;
- Midblock crosswalks;
- Emphasis for regulatory signs;
- In conjunction with regulatory or warning signs.

**Lane-use control signals** - overhead signals that specify the use of roadway lanes or indicate impending prohibition. These signals are distinguished by special signal face placement over certain roadway lanes and by their distinctive shapes and symbols. Supplementary signs may also be used to explain the signal's meaning and intent. Lane-use control signals are typically used for reversible-lane control; they are also suitable for certain non-reversible lane applications and toll plaza lanes.

**In-Roadway Lights** - installed in the road surface to warn road users of a condition on or adjacent to the roadway not be readily apparent and require action by the road users (school crosswalks, midblock crosswalks, crosswalks on uncontrolled approaches, roundabout crosswalks, and other pedestrian crossings).

## LOW-VOLUME ROADS

### Low-Volume Road Characteristics

- Outside of built-up areas of municipalities
- Traffic volume under 400 ADT
- Not classified as freeway, expressway, interchange ramp, State highway system road, or residential street
- Variation of conventional or special purpose road
- Paved or unpaved

Typical low-volume roads include agricultural, recreational, resource management and development (mining, logging, grazing, etc.) and local rural roads. Traffic control devices might be placed where limited, but essential, information regarding regulation, guidance, and warning is needed. It is possible to convey this information with a limited number of traffic control devices by focusing on: warning of unusual conditions; prohibiting unsafe movements; or providing minimal destination guidance.

The needs of unfamiliar users for occasional, recreational, and commercial transportation purposes should also be considered when designing low-volume traffic control.

## SIGNS

Minimum sign and plaque sizes shall only be used on low-volume roads with an 85th-percentile speed or posted speed limit less than 35 mph.

**Table 5A-1. Sign and Plaque Sizes on Low-Volume Roads (Sheet 1 of 2)**

Sign or Plaque	Sign Designation	Section	Sign Sizes		
			Typical	Minimum	Oversized
Stop	R1-1	5B.02	30 x 30	—	36 x 36
Yield	R1-2	5B.02	30 x 30 x 30	—	36 x 36 x 36
Speed Limit (English)	R2-1	5B.03	24 x 30	18 x 24	36 x 48
Do Not Pass	R4-1	5B.04	24 x 30	—	36 x 48
Pass With Care	R4-2	5B.04	24 x 30	18 x 24	36 x 48
Keep Right	R4-7	5B.04	24 x 30	18 x 24	36 x 48
Do Not Enter	R5-1	5B.04	30 x 30	—	36 x 36
No Trucks	R5-2	5B.04	24 x 24	—	30 x 30
One Way	R6-2	5B.04	18 x 24	—	24 x 30

All signs need to be retroreflective or illuminated showing the same shape and color, regardless of time, unless stated otherwise. This type of illumination is not satisfied by street, highway, or strobe lighting.

A minimum lateral offset of *2 feet* from the roadway edge to the roadside edge of a sign may be used where roadside features (terrain, shrubbery, and/or trees, etc.) prevent lateral placement.

The purpose of a **regulatory sign** is to inform roadway users of traffic regulations, laws, and legal requirements. Regulatory sign requirements on low-volume roads are addressed in Part 2B of the MUTCD.

The purpose of a **warning sign** is to alert motorists of unexpected conditions that might not be readily apparent. Provisions for warning signs are contained in MUTCD Chapter 2C.

The purpose of a **guide sign** is to direct road users to their destination in the most simple, direct manner possible by displaying information regarding directions, positions, destinations, and routes. Guide signs for low-volume roads are typically not installed to the extent as higher classes of roads since they typically benefit road users unfamiliar with a particular low-volume road. These are addressed in Parts 2D through 2N of the MUTCD.

## MARKINGS

The purpose of pavement markings is to provide guidance and information for road users without diverting their attention from the roadway. All markings should be retroreflective and visible during nighttime conditions unless other illumination provides adequate visibility. General guidelines for markings and delineators are contained in Part 3 of the MUTCD. However, specific provisions for low-volume markings are exclusively contained in Part 5. Other markings, such as stop lines, crosswalks, pavement legends, channelizing devices, and islands, used on low-volume roads need to meet MUTCD guidelines.

## HIGHWAY-RAIL GRADE CROSSING

Traffic control at highway-rail grade crossings is intended to provide safe and efficient operations for both railway and roadway. This type of traffic control is located at highway-rail crossings or along their approaches and may include:

**signs    signals    markings    illumination    other warning devices.**

Part 8 of the MUTCD contains provisions for highway-rail grade crossing traffic control devices.

## TEMPORARY TRAFFIC CONTROL

The safety of all road users (pedestrians, bicyclists, work zone personnel, etc.) should be the main priority in all phases of any project (planning, design, maintenance, and construction). See Part 6 of the MUTCD for additional criteria, specific details, and more complex temporary traffic control zone requirements.

### PRINCIPLES FOR TEMPORARY TRAFFIC CONTROL ZONES

- Traffic should be disrupted as little as possible.
- Road users should be clearly guided at construction, maintenance, and utility work areas.
- Routine inspection and maintenance should be performed both day and night.
- At least one person should be responsible for effective traffic control operation. Any operational changes need to be brought to the attention of supervisory personnel.

**Assumption:** Temporary traffic control zones should be designed for road users who will only reduce their speeds (in small increments) if they clearly perceive a need to do so.

Temporary traffic control zones should not create any frequent and/or abrupt changes. Transitions should be well delineated with adequate lengths for accommodating realistic driving conditions.

A low-volume temporary traffic control plan should be used to specify particular traffic control devices, or to reference typical drawings.

Speed reduction countermeasures and enforcement can be effective to reduce traffic speeds through temporary traffic control zones.

Pavement markings should be considered for low-volume traffic control zones with existing pavement markings, detours, or temporary roadway. Unneeded interim pavement markings may be omitted in temporary traffic control zones.

## TEMPORARY TRAFFIC CONTROL - Part 6

### PARTS OF A TRAFFIC CONTROL ZONE

A traffic control zone is located between the first warning device and the where traffic resumes normal operations. Typical types of traffic control devices used in work zone traffic control include:

**Signs   Channelizing Devices   Lighting Devices   Pavement Markings**

Most temporary traffic control (TTC) zones are divided into the following four areas:

The **advance warning area** informs road users about an upcoming work zone or incident area and may vary from a single device to a series of advance signs.

The **transition area** redirects vehicles away from their normal path and through the work area. This route should be conspicuous regardless of time or weather. These areas usually involve the use of tapers.

The **activity area** is where work actually occurs. This site is closed to traffic and set aside for workers, equipment, and construction materials. Activity areas may be broken down into three subareas:

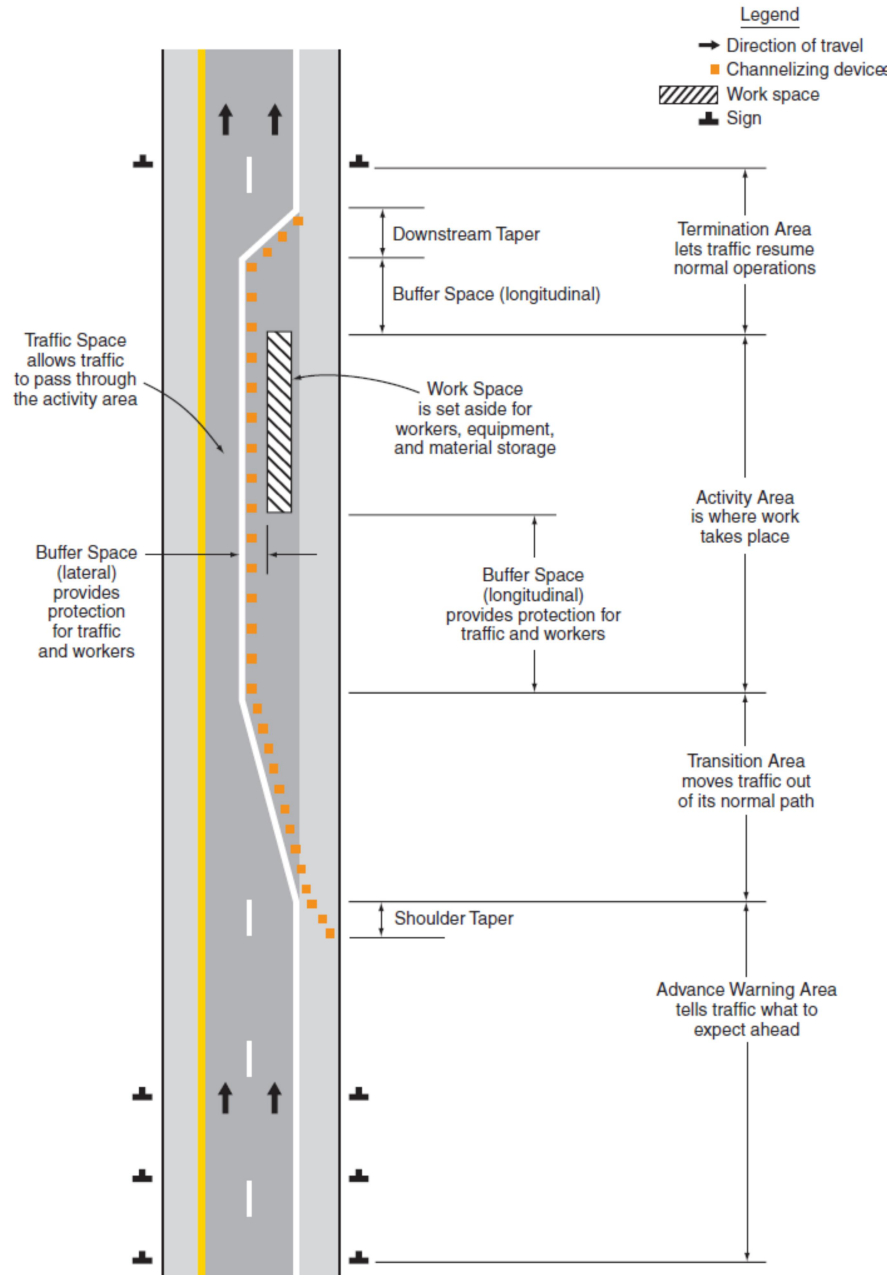
**Work Space** – workers, equipment, and material storage

**Traffic Space** – passing traffic through the activity area

### Buffer Space – traffic and worker protection

The **termination area** contains adequate distance for users to clear the work area and return to their normal driving route. This area extends from the downstream end of the work area to the last traffic control device.

Figure 6C-1. Component Parts of a Temporary Traffic Control Zone



## FUNDAMENTAL PRINCIPLES OF TEMPORARY TRAFFIC CONTROL

- General plans/guidelines should be developed to provide safety for all users' equipment.
- Road user movement should be obstructed as little as possible.
- Motorists, bicyclists, and pedestrians should be guided in a clear and positive fashion through TTC zones and incident sites.
- Routine day/night inspections should be performed to provide acceptable levels of operations.
- Attention should be given to roadside safety maintenance during the life of the TTC zone.
- Each person (from upper-level management to field workers) whose actions affect TTC zone safety, should receive appropriate training for job decisions each individual is required to make.
- Good public relations should be maintained.

### Definitions

The following terms may help determine the appropriate traffic control for the existing street or highway conditions.

**Low Speed** – roadways with posted speed limits of 40 mile per hour (mph) or less.

**High Speed** – locations with posted speed limits of 45 mph or greater

**Low Volume** – sites with the average daily traffic volumes (ADT) less than 400 vehicles per day.

Special attention should be paid to nearby facilities (schools, manufacturing plants, etc.) that impact special traffic generation, and work zone locations subject to peak-hour traffic increases (typically 7-9 a.m. and 4-6 p.m).

**Urban Street Conditions** – routes with relatively low speeds, pedestrian activity, intersections, business entrances, and/or residential driveways. Work zones do not have to be within a municipality's corporate limits to qualify as an urban condition.

## PEDESTRIAN AND WORKER SAFETY

### Pedestrian Safety

A wide range of pedestrians (young, elderly, and disabled) can be affected by TTC zones. Pedestrians need protection from any potential injuries and a clearly defined travel path. Pedestrian traffic control (signs, channelizing devices, flags, suitable fencing, etc.) should be used where travel paths are impacted by construction, maintenance, or utility operations. The temporary facilities should be detectable, include accessibility features, and direct pedestrian flow through or around the work zone.

#### Major Considerations in Planning for Pedestrian Safety

- Avoid pedestrian conflicts with work site vehicles, equipment, or operations
- Avoid any direct conflicts with traffic moving through or around the work area
- Provide a safe, convenient travel path that mimics the most desirable characteristics of sidewalks or footpaths.

### Worker Safety

The safety of workers in a work zone is equally as important as the traveling public. TTC zones present challenging conditions which create a high degree of vulnerability for roadway workers. The best protection for all is appropriate work zone traffic control.

#### Key Elements to Consider for Improving Worker Safety

**Training** - All workers should be trained to minimize their vulnerability while working adjacent to traffic. All workers with specific traffic control responsibilities should be appropriately trained in TTC techniques, placement, and usage.

**Temporary Traffic Barriers** - Barriers should be placed along the work space based on lateral clearance of workers from adjacent roadway traffic, vehicle speed, work duration, type of operations, time of day, and traffic volume.

**Speed Reduction** - Traffic speed may be reduced by regulatory speed zoning, funneling, lane reduction, uniformed law enforcement officers or flaggers.

**Activity Area** - Internal work activities should be coordinated to minimize backing-up maneuvers of construction vehicles and reduce the exposure to risk.

**Worker Safety Planning** – A worksite basic hazard assessment should be conducted and job classifications should be determined by trained personnel. Protection measures should be determined and implemented by a safety professional.



## FLAGGING

Flaggers are used to stop or slow traffic at jobsites to help protect the workers. They should always be clearly visible from an adequate distance to permit proper driver response prior to entering the work site. Since flaggers are responsible for public safety and are constantly in contact with the public, they should have appropriate traffic control and public contact training.

### Flagger Requirements

- Receive and communicate specific instructions
- Move and maneuver quickly
- Control signaling devices (such as paddles and flags)
- Understand and apply safe traffic control practices
- Recognize dangerous traffic situations and warn workers in sufficient time

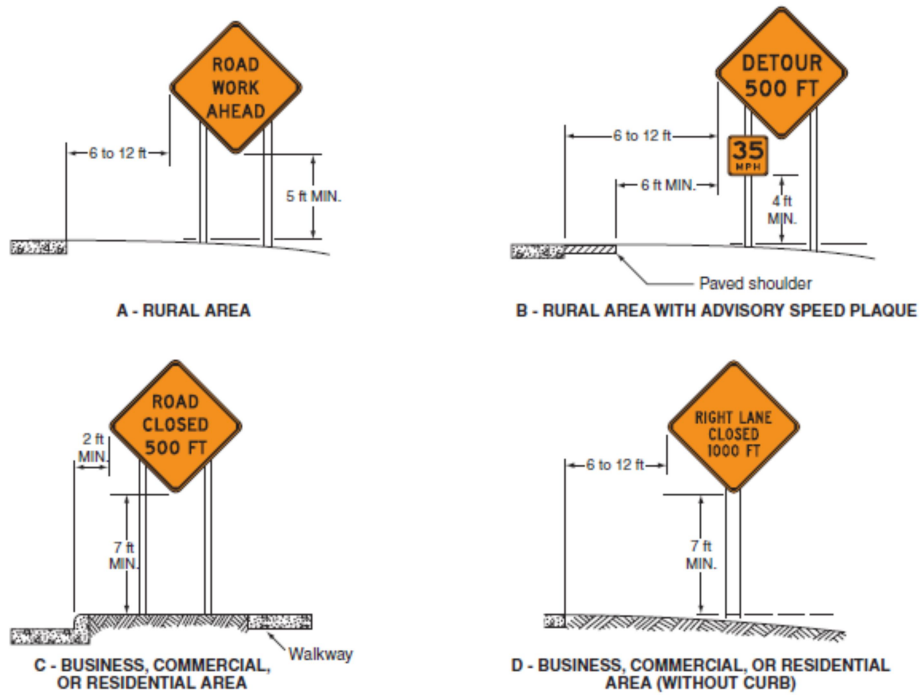
Flaggers should wear appropriate high-visibility safety apparel with fluorescent orange-red and/or fluorescent yellow-green outer material that clearly identifies the wearer as a person. Retroreflective materials should be orange, yellow, white, silver, or yellow-green (minimum visibility of 1,000 feet).

### **Automated Flagger Assistance Devices**

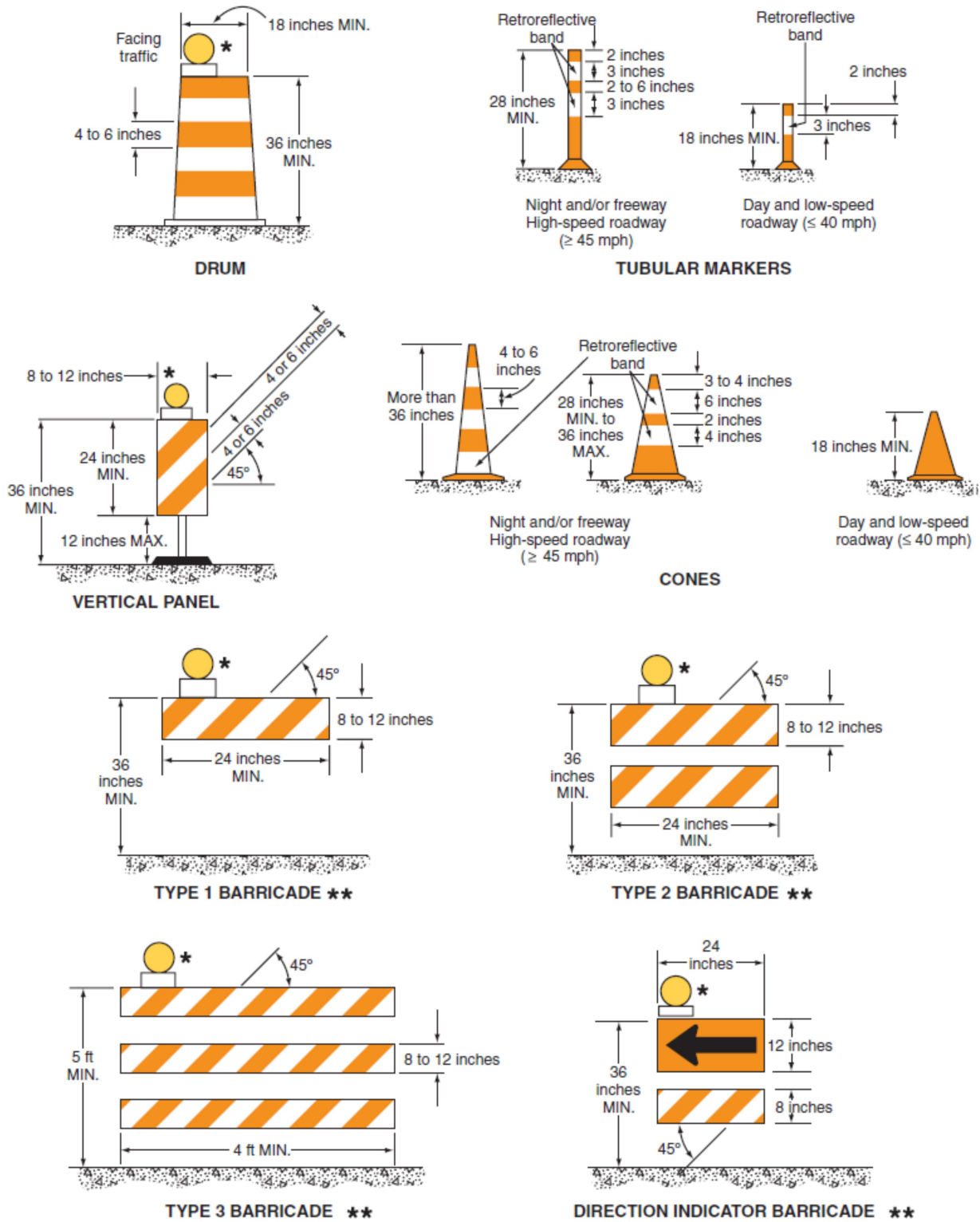
Automated Flagger Assistance Devices (AFADs) are remote-controlled devices operated by a single flagger or by separate flaggers near each site. These help control drivers through TTC zones and allow flaggers further distance away from traffic.

**Mounting** – Post-mounted signs (in rural areas) need to be installed a minimum height of *5 feet* above the traveled way (measured from the bottom of the sign), and *7 feet* for urban locations. Signs on barricades and other portable supports can be installed at lower heights with the bottom of the sign *a minimum of one foot* above the traveled way. All sign supports and barricades need to meet crashworthy requirements.

**Figure 6F-1. Height and Lateral Location of Signs—Typical Installations**



**Figure 6F-7. Channelizing Devices**



\* Warning lights (optional)

\*\* Rail stripe widths shall be 6 inches, except that 4-inch wide stripes may be used if rail lengths are less than 36 inches. The sides of barricades facing traffic shall have retroreflective rail faces.

## WARNING SIGNS

Warning signs are used extensively in work zones for construction and maintenance activities. These alert road users to unexpected conditions on or near the roadway. Warning signs may require actions by the driver in order to ensure safe traffic operations. They are typically diamond shaped, and are located on the right-hand side of the street or highway.

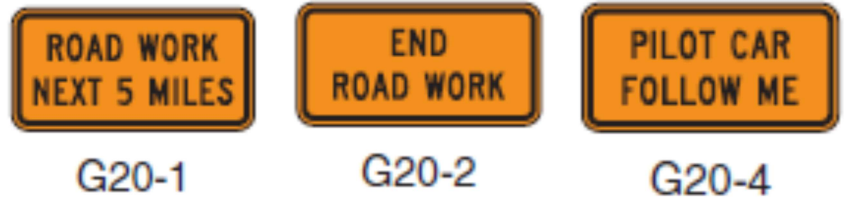
Background colors for warning signs depend on their use. Signs for pedestrians, bicyclists and playgrounds have a black legend/border and yellow or fluorescent yellow-green background. For buses, schools and supplemental plaques, they have a black legend/border on a fluorescent yellow-green background.



**Size** – The standard size for advance warning signs in higher-speed work zones is generally 48 inches by 48 inches. For moderately low speeds and traffic volumes, a minimum size of 36 inches by 36 inches may be used. Secondary roads or city streets with very low speeds may use warning signs (having short word messages or symbols) that are smaller than standard sizes with a minimum size of 24 inches by 24 inches.

## GUIDE AND INFORMATION SIGNS

Guide signs convey information to move road users through the work zone to their destination in the most simple, direct manner possible. Temporary signs for work zones or detours are black with an orange background. All guide and information signs (message, border, legend and background) shall be retroreflective or illuminated.



Accurate and timely navigation information is crucial for traffic safety. Guide signs can prevent erratic maneuvers, and minimize potential traffic incidents.

### Guide Signs Used in TTC Zones

- Standard route markings
- Directional signs and street name signs
- Special guide signs

## INCIDENT MANAGEMENT SIGNS

A traffic incident management area is a TTC zone with temporary traffic controls that are authorized by a public authority in response to an incident. The MUTCD defines a traffic incident as “an emergency road user occurrence, a natural disaster, or other unplanned event that affects or impedes the normal flow of traffic”. Examples include: vehicles blocking a traffic lane; hazardous material spills; and natural disasters (floods and severe storm damage). Incident management zones extend from the first warning device to the last temporary traffic control device - or to where vehicles clear the incident and return to the original lane alignment.

Traffic incidents can be divided into the following classes of duration:

**Major** - more than 2 hours

**Intermediate** - 30 minutes to 2 hours

**Minor** - under 30 minutes

Incident management signs have a black legend/border with a fluorescent pink background.



W3-4



W4-2



W9-3



E5-2a

The primary functions of TTC at a traffic incident management area is to temporarily guide road users safely past or around the incident, and reduce the likelihood of any secondary traffic incidents.

### **Benefits of Traffic Incident Management Area TTC**

- Protects workers and incident responders
- Aids in moving road users past incident
- Reduces potential secondary crashes
- Prevents unnecessary use of surrounding roadways

Local municipalities should coordinate their incident responses with appropriate local safety, emergency, enforcement, towing and recovery groups to minimize additional risk to other road users.

### **LIGHTING DEVICES**

Lighting devices (warning lights, vehicle rotating or strobe lights, and arrow panels) for short-term work zones are designed to supplement signs and channelizing devices.

Warning lights are portable, powered, yellow, lens-directed, enclosed lights with a maximum spacing equal to those of channelizing devices. *Type A, Type C, and Type D* warning lights should be capable of visibility on a clear night from a distance of 3,000 feet. *Type B* warning lights should be visible on a sunny day without the sun directly on or behind the device from a distance of 1,000 feet. The minimum mounting height for warning lights is 30 inches to the bottom of the lens.

## Principal Types of Warning Lights

### **Low-Intensity Flashing Lights (Type A)**

- used at night to warn drivers of a potentially hazardous area
- may be mounted on channelizing devices

### **High-Intensity Flashing Lights (Type B)**

- used during both daylight/nighttime hours to warn motorists of a hazard or to draw attention to advance warning signs
- operates 24 hours per day
- may be mounted on supports or warning signs

### **Low-Intensity Steady-Burn Lights (Type C & Type D 360° warning lights)**

- used at night in a series to delineate the edge of the travel way
- may be placed on the outside of a curve to delineate the curve

## **DURATION OF WORK**

The work duration of a temporary traffic control zone is crucial in determining the number and types of devices to be used. Typically, the number of traffic control devices is directly proportional to the operation's length.

- **Long-Term Stationary** – More than 3 days.
- **Intermediate- Term Stationary** - More than 1 daylight period to 3 days, or night work lasting more than 1 hour.
- **Short-Term Stationary** – Daytime work for more than 1 hour within a single daylight period.
- **Short Duration** – Up to 1 hour.
- **Mobile** – Intermittently or continuously.

## **LOCATION OF WORK**

A TTC zone's location determines the types of traffic control chosen. Usually, the closer the work is to traffic, the more traffic control devices will be required.

Advance warning should convey that work is taking place within the traveled way and should supply information about roadway conditions (exceptions include short-duration and mobile operations). These traffic control devices will indicate how traffic can move through the work zone.

## MOBILE OPERATIONS

Mobile operations are typically *intermittent* or *continuously moving* work activities. Safety should never be compromised by using fewer devices than needed due to frequently changing locations. For successful mobile operations, the advance warning area must move with the work area or be periodically repositioned to warn the motorist.

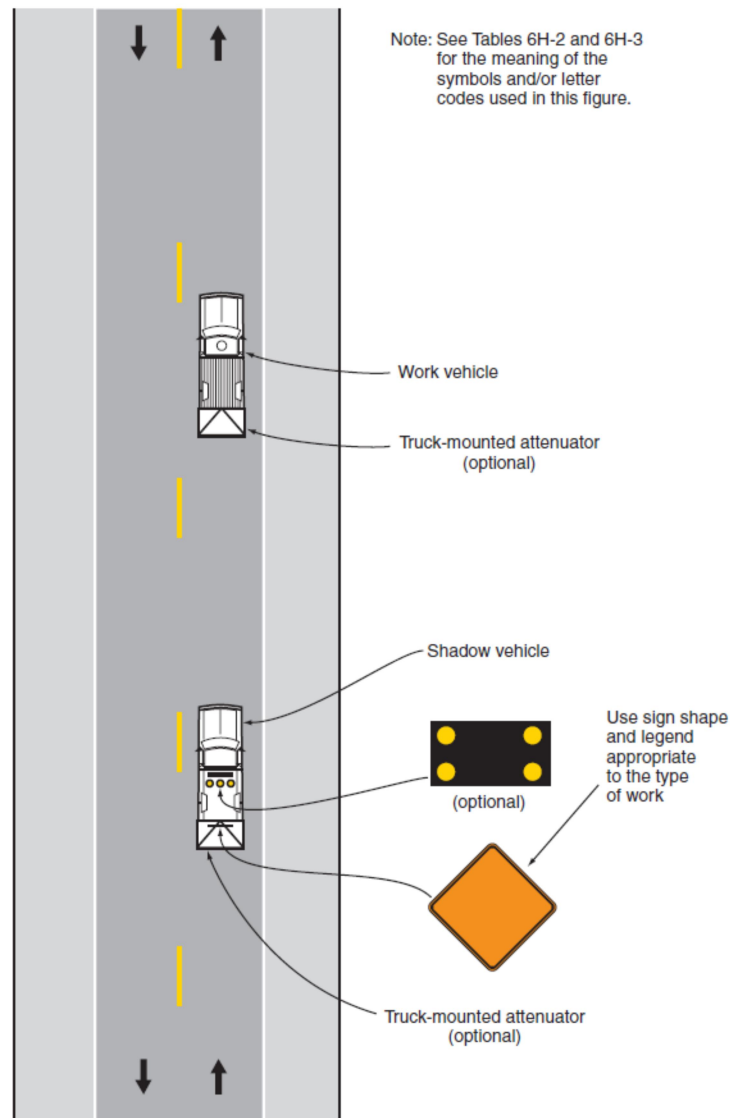
Portable devices should be used whenever possible. Vehicles with appropriate colors, markings, lights, signs, arrow panels, or changeable message signs may be substituted for channelizing devices. Shadow vehicles with truck-mounted attenuators (TMS's) are typically used for these operations.

**Intermittent Mobile Operations** – These operations (examples include litter cleanup, utility operations, roadway maintenance, etc.) involve frequent short stops but are similar to stationary operations. Slow moving operations (less than 3 mph) may require stationary signage to be periodically retrieved and repositioned in the advance warning area. If flaggers are used, caution must be used to prevent unnecessary exposure to hazards.

**Continuously Mobile Operations** – These are mobile work operations where workers and equipment move along at slow speeds without stopping (mowing, pavement striping, street sweeping, or herbicide spraying). For locations with low traffic volumes and good visibility, a well-marked well-signed vehicle may be sufficient. For high traffic volumes and/or speeds, a shadow vehicle should be used to ensure the advance area moves with the work area.



**Figure 6H-17. Mobile Operations on a Two-Lane Road (TA-17)**



## **SCHOOL AREAS**

The best method to achieve effective traffic control (regardless of location) is by using uniform policies, practices, and standards developed through engineering judgment or studies. Similar traffic situations need to be treated consistently to achieve uniform traffic control. All devices and methods described in this section address specific functions related to specific traffic conditions.

Pedestrian safety depends on public understanding of the need for traffic controls and how they function for their benefit. This concept is crucial for controlling pedestrians, bicycles, and other vehicles near schools.

A school route plan should be prepared for uniformity in school area traffic controls and provide the basis for a school traffic control plan. School, law enforcement, and traffic officials responsible for school pedestrian safety should help develop this plan. It should display streets, the school, existing traffic controls, school walk routes, and school crossings.

### SCHOOL TRAFFIC CONTROL PLAN

- Reviews school area traffic control needs
- Coordinates school/pedestrian safety education and engineering measures

Figure 7A-1. Example of School Route Plan Map



Proposed school walk routes should use any existing traffic controls to establish safer routes to and from school. Planning criteria for proposed school walk routes might make it necessary for children to walk an indirect route to an established school crossing with existing traffic control instead of using a direct crossing without existing traffic control.

For determining the feasibility of children walking a longer distance to a school crossing with existing traffic control, the following factors should be considered:

- Availability of adequate sidewalks, walkways, etc. with existing control,
- Number of students using the crossing,
- Ages of the students using the crossing,
- Total extra walking distance.

**Table 7B-1. School Area Sign and Plaque Sizes**

Sign	Sign Designation	Section	Conventional Road	Minimum	Oversized
School	S1-1	7B.08	36 x 36	30 x 30	48 x 48
School Bus Stop Ahead	S3-1	7B.13	36 x 36	30 x 30	48 x 48
School Bus Turn Ahead	S3-2	7B.14	36 x 36	30 x 30	48 x 48
Reduced School Speed Limit Ahead	S4-5, S4-5a	7B.16	36 x 36	30 x 30	48 x 48
School Speed Limit XX When Flashing	S5-1	7B.15	24 x 48	—	36 x 72
End School Zone	S5-2	7B.09	24 x 30	—	36 x 48
End School Speed Limit	S5-3	7B.15	24 x 30	—	36 x 48
In-Street Ped Crossing	R1-6, R1-6a, R1-6b, R1-6c	7B.11, 7B.12	12 x 36	—	—
Speed Limit (School Use)	R2-1	7B.15	24 x 30	—	36 x 48
Begin Higher Fines Zone	R2-10	7B.10	24 x 30	—	36 x 48
End Higher Fines Zone	R2-11	7B.10	24 x 30	—	36 x 48

Plaque	Sign Designation	Section	Conventional Road	Minimum	Oversized
X:XX to X:XX AM X:XX to X:XX PM	S4-1P	7B.15	24 x 10	—	36 x 18
When Children Are Present	S4-2P	7B.15	24 x 10	—	36 x 18
School	S4-3P	7B.09, 7B.15	24 x 8	—	36 x 12
When Flashing	S4-4P	7B.15	24 x 10	—	36 x 18
Mon-Fri	S4-6P	7B.15	24 x 10	—	36 x 18
All Year	S4-7P	7B.09	24 x 12	—	30 x 18
Fines Higher	R2-6P	7B.10	24 x 18	—	36 x 24
XX Feet	W16-2P	7B.08	24 x 18	—	30 x 24
XX Ft	W16-2aP	7B.08	24 x 12	—	30 x 18
Turn Arrow	W16-5P	7B.08, 7B.09, 7B.11	24 x 12	—	30 x 18
Advance Turn Arrow	W16-6P	7B.08, 7B.09, 7B.11	24 x 12	—	30 x 18
Diagonal Arrow	W16-7P	7B.12	24 x 12	—	30 x 18
Diagonal Arrow (optional size)	W16-7P	7B.12	21 x 15	—	—
Ahead	W16-9P	7B.11	24 x 12	—	30 x 18

Note: 1. Larger sizes may be used when appropriate  
 2. Dimensions are shown in inches and are shown as width x height  
 3. Minimum sign sizes for multi-lane conventional roads shall be as shown in the Conventional Road column

**Conventional Road sign and plaque sizes** should be used unless engineering judgment determines that a different sign size would be more appropriate. **Minimum sign sizes** should be used only for low traffic volumes with speeds of *30 mph or lower*, as determined by engineering judgment. **Oversized signs** should be used on expressways.

All school area traffic control signs need to be retroreflectorized or illuminated. School warning signs should have a fluorescent yellow-green background with a black legend and border unless otherwise stated in the MUTCD.

## **MARKINGS**

Pavement markings for school area traffic control have definite and important functions, such as supplementing other devices (traffic signs or signals), or conveying certain regulations, guidance, and warnings that cannot otherwise be understood.

### **Potential Limitations of Pavement Markings**

Limited visibility in inclement weather

Less durability in heavy traffic areas

Despite these potential limitations, markings are advantageous for conveying information to road users without diverting attention from the road.

Pedestrian crosswalks should be marked at all established school route intersections where:

substantial conflicts between road users and student exist;

students are encouraged to cross between intersections;

students would not otherwise recognize the proper place to cross;

or where motorists or bicyclists might not expect students crossing.

Lines for crosswalks should never be placed indiscriminately. An engineering study should be conducted before placing a marked crosswalk at locations away from a traffic control signal or approaches controlled by STOP or YIELD signs.

Warning signs should be used for all marked school crosswalks at non-intersection locations since these are typically unexpected to the road user. Parking prohibitions or other appropriate measures should provide adequate visibility to students and motorists.

## CROSSING SUPERVISION

The MUTCD lists three types of school crossing supervision:

**Adult crossing guards** - control of pedestrians and vehicles

**Uniformed law enforcement officers** - control of pedestrians and vehicles

**Student and/or parent patrols** - control of only pedestrians

Adult crossing guards are responsible for the safety and the efficient crossing of schoolchildren within school crosswalk areas. These individuals should be subjected to high standards for selection.

### MINIMUM ADULT CROSSING GUARD QUALIFICATIONS

- Average intelligence
- Good physical condition
- Ability to control a STOP paddle effectively
- Ability to communicate specific instructions clearly, firmly, and courteously
- Ability to recognize potentially dangerous traffic situations and manage students
- Mental alertness
- Neat appearance
- Good character
- Dependability
- Overall sense of responsibility for student safety

For further information about organizing and operating a school safety patrol program, consult the *“AAA School Safety Patrol Operations Manual”*.

## RAILROAD & LIGHT RAIL TRANSIT GRADE CROSSINGS

Traffic control for highway-rail and highway-light rail transit (LRT) grade crossings includes all signs, signals, markings, and other warning devices along approaching roadways and at grade crossings open to the public. Their function is to provide safe, effective operation for both rail and highway traffic at grade crossings.

Agencies with jurisdiction and/or statutory authority should jointly determine the traffic control devices at grade crossings.

Light rail transit (LRT) is a mode of metropolitan transportation (light rail vehicles, streetcars, or trolleys) that operate in mixed traffic within semi-exclusive or exclusive rights-of-way. Grade crossings are typically located at intersections or midblock locations (including public and private driveways). Educational campaigns coordinated with ongoing continuing education for new drivers have proven to be beneficial when introducing proposed LRT locations.

### TYPES OF LRT ALIGNMENTS

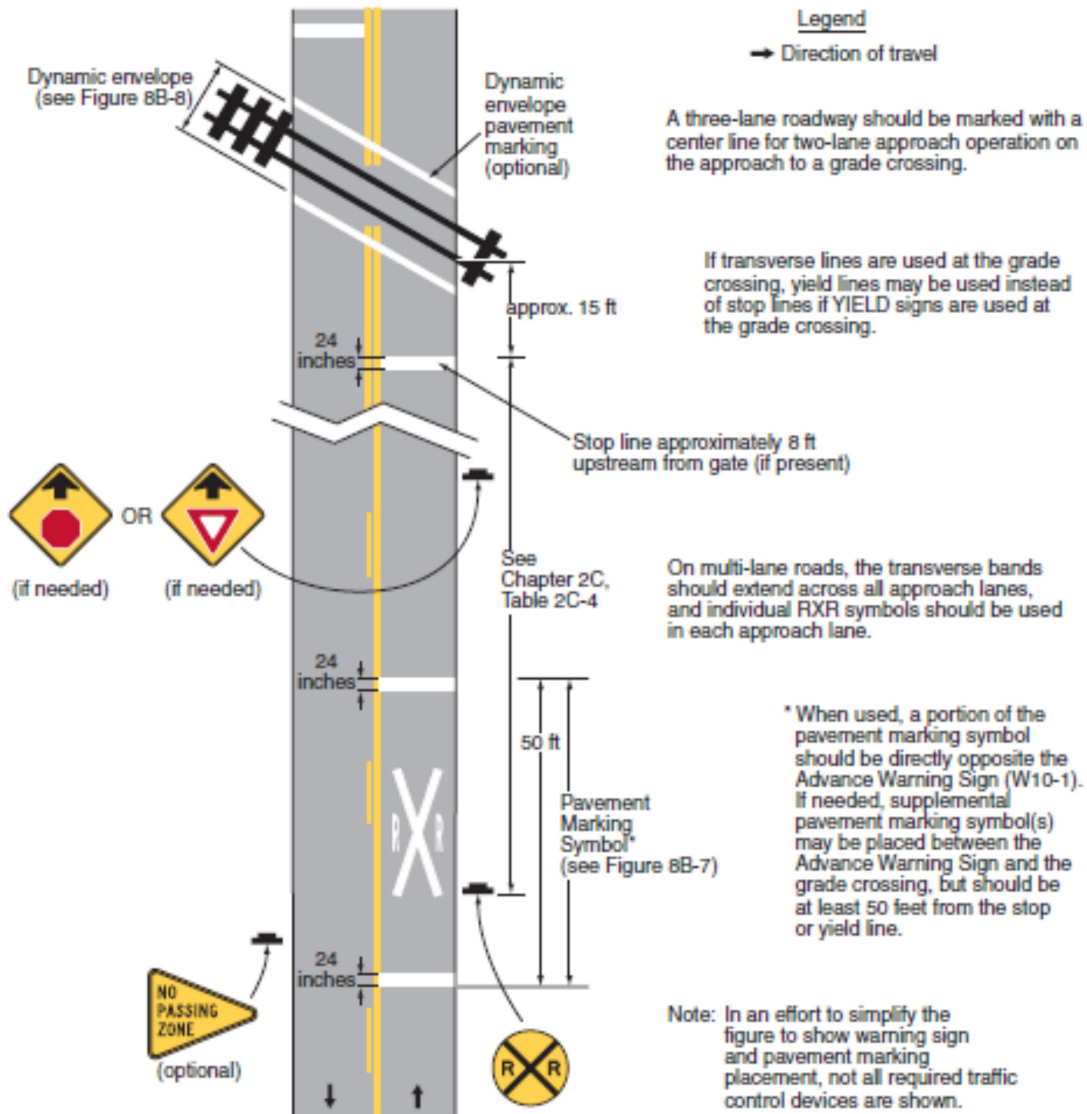
<b>Exclusive</b>	Grade-separated or protected right-of-way Other traffic prohibited No grade crossings
<b>Semi-exclusive</b>	Separate right-of-way or along a street or railroad right-of-way Limited access to other traffic Designated crossings only
<b>Mixed-use</b>	Operates in mixed traffic with all types of road users Shared right-of-way

There is no single standard system of traffic control devices applicable for all grade crossings due to the large number of unique location variables.

**Passive traffic control systems** (signs and pavement markings only) convey information about a grade crossing and warn road users at the grade crossing to yield to any rail traffic in proximity to the grade crossing. This system regulates, warns, and guides the road users and LRT vehicle operators to take appropriate action when approaching a grade crossing.

All pavement markings for grade crossings should be retroreflectorized white while other markings must meet the provisions in Part 3 of the MUTCD. For paved roadways, advance pavement markings for grade crossings should consist of an X, the letters RR, a no-passing zone marking and certain transverse lines.

Figure 8B-6. Example of Placement of Warning Signs and Pavement Markings at Grade Crossings

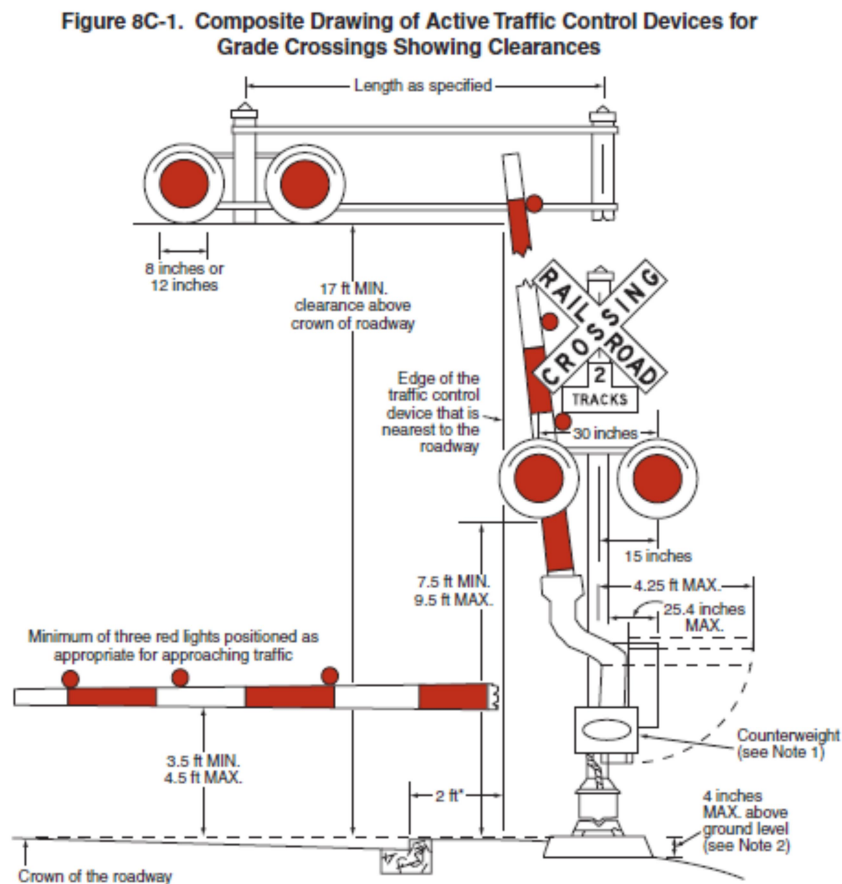


Identical markings shall be placed in each paved grade crossing with signals or automatic gates, and at all other grade crossings with speeds of **40 mph or greater**.

Pavement markings are not required for grade crossings with a posted or statutory speed **less than 40 mph** if an engineering study shows that other devices provide adequate warning and control. Pavement markings are not required at grade crossings in urban areas if other existing traffic control devices are sufficient.

**Active traffic control systems** warn road users of rail traffic at grade crossings (examples: four-quadrant gate systems; automatic gates; flashing-light signals; traffic control signals; actuated blank-out and variable message signs; and other active traffic control devices).

An engineering study should be used to determine if post-mounted and overhead flashing-light signals may be utilized separately or together. A study can also determine if flashing-light signals may be used without automatic gate assemblies.



For locations with curb, a minimum horizontal offset of *2 feet* shall be from the vertical curb face to the closest part of the signal or gate arm in its upright position. Vertical



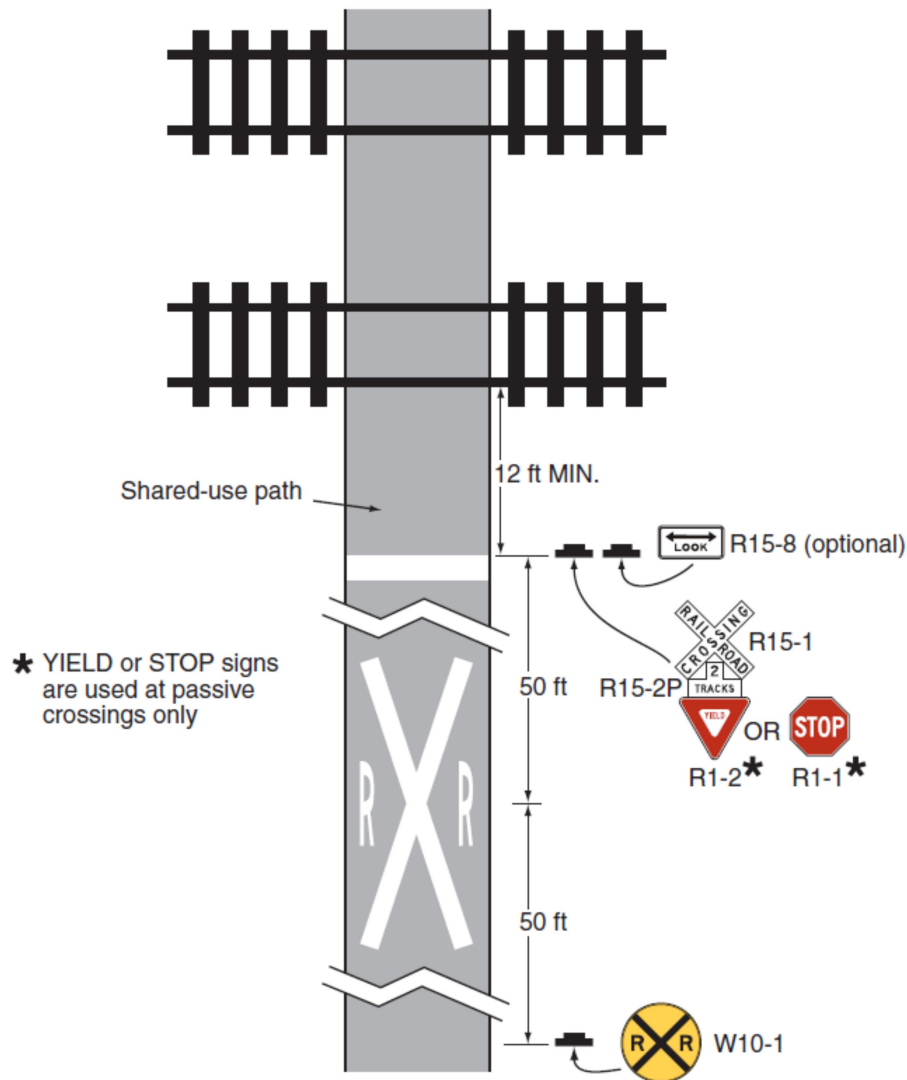
clearance for a cantilevered-arm flashing-light signal should be at least *17 feet* above the crown of the highway to the lowest point of the signal unit.

At sites with shoulders (no curb), a minimum horizontal offset of *2 feet* from the edge of shoulder is required, with a minimum offset of *6 feet* from the edge of the traveled way.

The minimum horizontal offset for locations without curb or shoulder should be *6 feet* from the edge of the traveled way.

Unless addressed otherwise in Part 8, sidewalks are considered to be part of a highway-rail or highway-LRT grade crossing instead of a pathway grade crossing. Many of the provisions contained in this section are applicable to sidewalks adjacent to highway-rail or highway-LRT grade crossings (including detectable warnings, swing gates, and automatic gates). Crosswalks at intersections where pedestrians cross LRT tracks in mixed-use alignments are covered in Part 3.

Figure 8D-1. Example of Signing and Markings for a Pathway Grade Crossing



### Pathway Grade Crossings

All signs for pathway grade crossings should be standard shape, legend, and color.

These traffic control devices should be mounted at a maximum height of *8 feet* (measured vertically from the bottom edge of the device to the elevation of the pathway surface) and have a minimum lateral offset of *2 feet* (from the near edge of the device to the near edge of the pathway).

Post-mounted pathway signs should be a minimum mounting height of *4 feet*, measured from the bottom edge of the sign to the elevation of the pathway surface.

Pathway grade crossing traffic control devices should be a minimum of *12 feet* from the center of the nearest track.

For overhead traffic control devices on pathways, the clearance from the bottom edge of the device to the pathway surface should be a minimum distance of *8 feet*.

Advance warning signs and pavement markings for a pathway grade crossing should be considered where users include those who travel faster than pedestrians (bicyclists, skaters, etc.).

## **BICYCLE FACILITIES**

Roadways without a marked bicycle lane or any of the other traffic control devices do not necessarily mean that bicyclists are prohibited from using the thoroughfare.

### **DEFINITIONS**

**Bike Lane** – Part of roadway designated by striping, signing and pavement markings for use by bicyclists

**Shared-use Path** – Bikeway physically separated from motorized vehicular traffic by an open space or barrier intended for use of bicycles, pedestrians, and other non-motorized users

All traffic control (signs, signals, and markings) including those on bicycle facilities, should be properly maintained by designated responsible parties or agencies to command respect from all road users.

Informational documents used during the development for this section of the MUTCD include:

*“Guide for Development of Bicycle Facilities”*

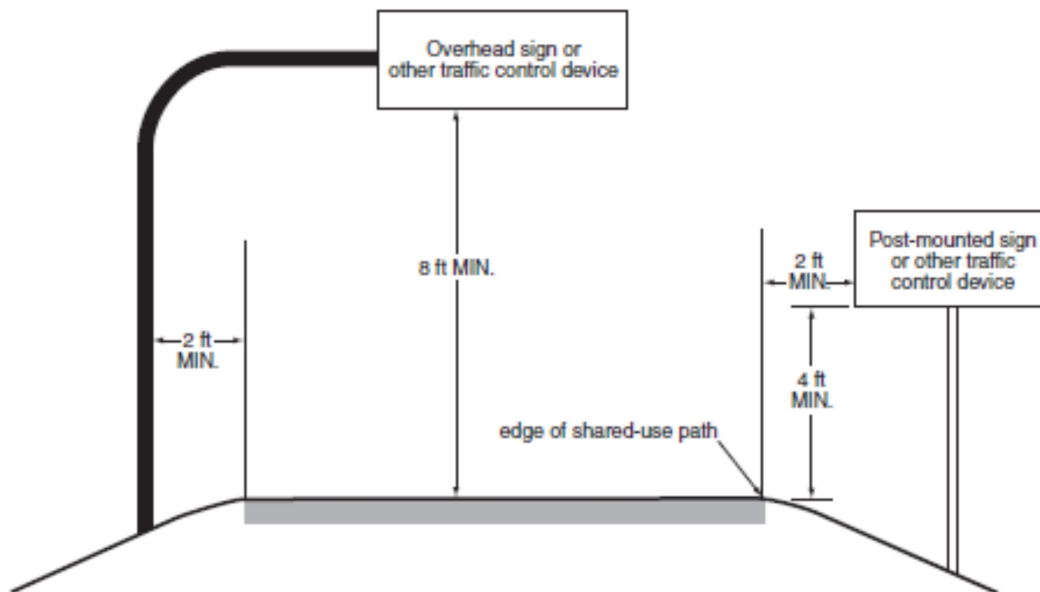
*“The Uniform Vehicle Code and Model Traffic Ordinance”*

*State and local government design guides.*

## **SIGNS**

All bikeway signs are required to be retroreflectorized for use on shared-use paths and bike lanes. For roadways serving both bicyclists and other users, all height and placement requirements are provided in Part 2 of the MUTCD.

**Figure 9B-1. Sign Placement on Shared-Use Paths**



For shared-use paths, signs or supports should be installed a minimum lateral distance of *2 feet* from the near edge of the path, or a minimum vertical distance of *8 feet* over the entire path width. The minimum mounting height for post-mounted signs on shared-use paths is *4 feet* (measured vertically from the bottom of the sign to the near edge of the path surface elevation). Overhead sign clearance should be adjusted where necessary to accommodate users requiring more clearance (equestrians, typical maintenance, emergency vehicles, etc.).

Table 9B-1 displays minimum sizes for signs and plaques installed specifically for bicycle traffic applications. These minimum sizes for bicycle facilities shall not be used at locations with any application to other vehicles. Larger size signs and plaques may be used on bicycle facilities when appropriate.

**Table 9B-1. Bicycle Facility Sign and Plaque Minimum Sizes (Sheet 1 of 2)**

Sign or Plaque	Sign Designation	Section	Shared-Use Path	Roadway
Stop	R1-1	2B.05, 9B.03	18 x 18	30 x 30
Yield	R1-2	2B.08, 9B.03	18 x 18 x 18	30 x 30 x 30
Bike Lane	R3-17	9B.04	—	24 x 18
Bike Lane (plaques)	R3-17aP, R3-17bP	9B.04	—	24 x 8
Movement Restriction	R4-1,2,3,7,16	2B.28,29,30,32; 9B.14	12 x 18	18 x 24
Begin Right Turn Lane Yield to Bikes	R4-4	9B.05	—	36 x 30
Bicycles May Use Full Lane	R4-11	9B.06	—	30 x 30
Bicycle Wrong Way	R5-1b	9B.07	12 x 18	12 x 18
No Motor Vehicles	R5-3	9B.08	24 x 24	24 x 24
No Bicycles	R5-6	9B.09	18 x 18	24 x 24
No Parking Bike Lane	R7-9,9a	9B.10	—	12 x 18
No Pedestrians	R9-3	9B.09	18 x 18	18 x 18
Ride With Traffic (plaque)	R9-3cP	9B.07	12 x 12	12 x 12
Bicycle Regulatory	R9-5,6	9B.11	12 x 18	12 x 18
Shared-Use Path Restriction	R9-7	9B.12	12 x 18	—
No Skaters	R9-13	9B.09	18 x 18	18 x 18

## MARKINGS

Pavement markings are used to designate space for preferential use by bicyclists and inform road users of the restricted nature of the bicycle lane. These markings separate lanes, assign travel paths, indicate traffic control signal positions, and provide advance information for bicyclists.

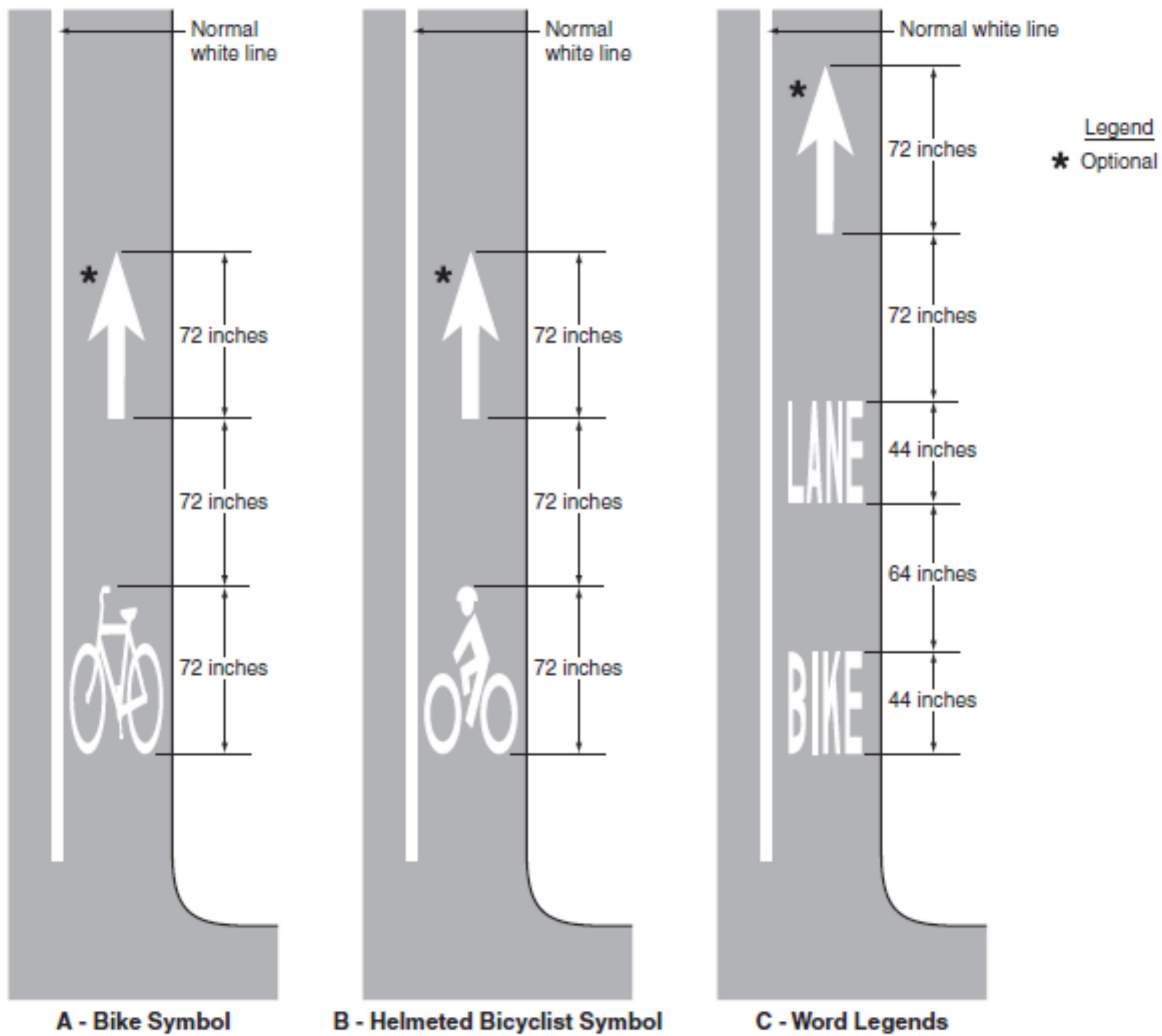
Word, symbol, and/or arrow markings should be placed at the beginning of a bicycle lane and at periodic intervals with consideration for selecting marking materials to minimize loss of traction under wet conditions. Smaller size letters and symbols (as well as half-size arrows) may be appropriate for use on shared-use paths.

Longitudinal pavement markings are used to define bicycle lanes. A solid white line (supplemented with the R9-7 sign) may be used to separate different types of traffic on shared-use paths.



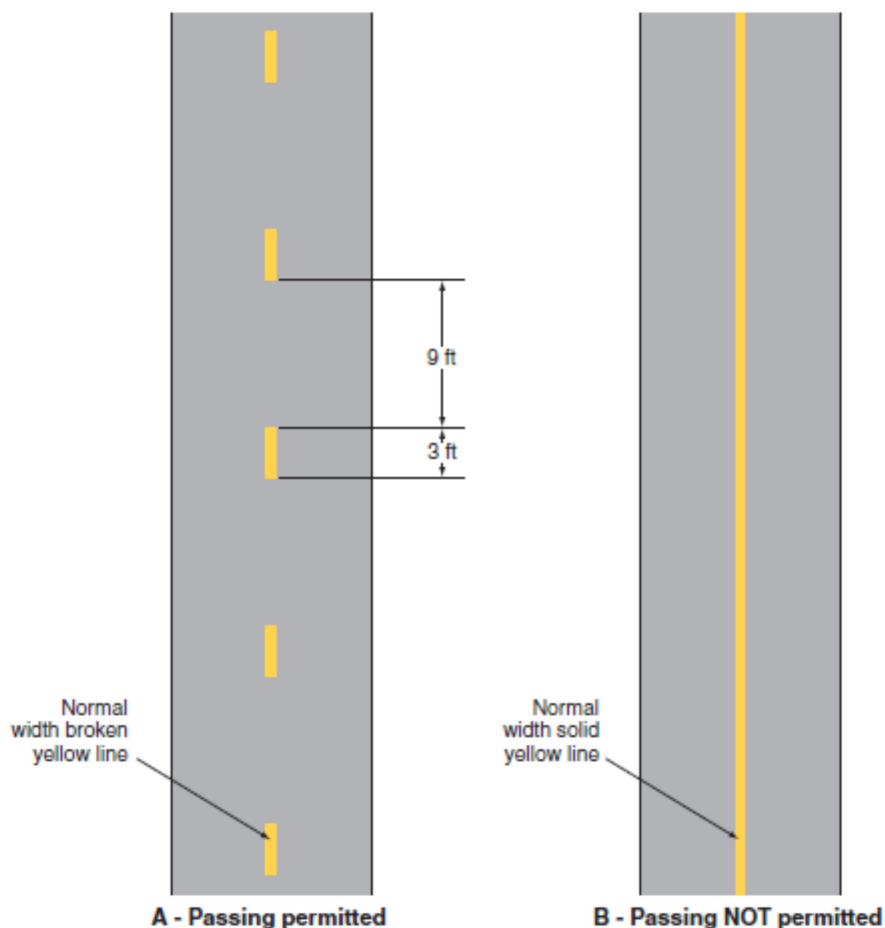
R9-7

**Figure 9C-3. Word, Symbol, and Arrow Pavement Markings for Bicycle Lanes**



For shared-use paths with two minimum width lanes, a solid yellow line may be used to indicate no passing and no traveling to the left of the line, and a broken yellow line with the usual 1-to-3 segment-to-gap ratio (a nominal 3-foot segment with a 9-foot gap) can be used where passing is permitted.

**Figure 9C-2. Examples of Center Line Markings for Shared-Use Paths**

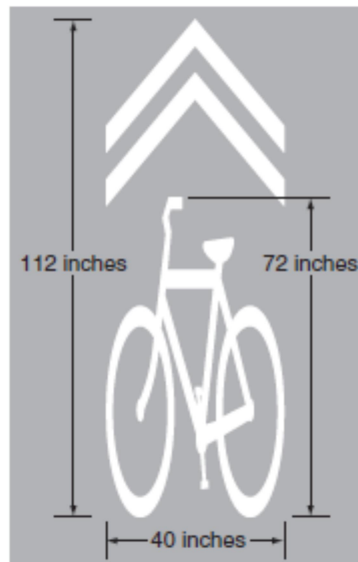


Markings should be used for obstructions (vertical elements to physically prevent unauthorized motor vehicles from entering the path) in the center of the shared-use path.

### **SHARED LANE MARKING FUNCTIONS**

- Assist bicyclists with on-street parallel parking areas in order to reduce the chances of vehicle open door crashes
- Assist bicyclists in lanes too narrow for a motor vehicle and a bicycle to travel side by side
- Alert road users to the likelihood of bicyclists within the traveled way
- Encourage safe passing of bicyclists by motorists
- Reduce the frequency of wrong-way bicycling.

Figure 9C-9. Shared Lane Marking



Shared lane markings should not be used for roadways with a speed limit above 35 mph.

## SUMMARY

The overall objective of this course was to give engineers and designers an in-depth look at traffic control. The Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD) 2009 Edition Parts 4 through 9 were used to explain the fundamental design principles of traffic control design. This text is the recognized **national standard** for all traffic control devices installed on any road or bikeway.

Traffic control devices and pavement markings are critical tools that convey regulations, traffic, roadway conditions, and other important information. These devices allow users to travel safely on any U.S. roadway. The goal of traffic control is to provide drivers with relevant information when they need it.

The contents of this course were intended to serve as guidance and not as an absolute rule. It was written to help you learn to use the MUTCD more effectively for establishing roadway traffic control.



## REFERENCES

**A Policy on Geometric Design of Highways and Streets, 2004 Edition**, American Association of State Highway and Transportation Officials (AASHTO)

**Highway Capacity Manual, 2000 Edition**

**Manual on Uniform Traffic Control Devices, 2003 Edition**, Federal Highway Administration, Washington, DC, 2003

**Manual on Uniform Traffic Control Devices, 2009 Edition**, Federal Highway Administration, Washington, DC, 2009

**Roadside Design Guide, 2006 Edition**, American Association of State Highway and Transportation Officials (AASHTO)

**Standard Highway Signs Book 2004 Edition**, Federal Highway Administration, Washington, DC, 2004

**Sign Retroreflectivity Guidebook**, Federal Highway Administration, Washington, DC, 2009, FHWA-CFL/TD-09-005

**Traffic Engineering Handbook, 5<sup>th</sup> Edition**, Institute of Traffic Engineers, Washington, DC, 1991

**Traffic Control Devices Handbook, 2001**, Institute of Traffic Engineers, Washington, DC, 2001

**Traffic Signs and Pavement Markings**, Cornell Local Roads Program, Ithaca, NY, 2008

**United States Road Symbol Signs**, USDOT, Federal Highway Administration, Washington, DC, 2002, FHWA-OP-02-084

(Note: All figures, tables, exhibits, etc. contained in this course are from the MUTCD, except where noted otherwise.)